



Oregon Youth Development Council 2016 Government to Government Report

Prepared for the Legislative Commission on Indian Services

December 2016

Iris Bell
Executive Director
Youth Development Council

YOUTH & YOU

Oregon Youth Development Council

The Youth Development Council (YDC) was established by House Bill 4165 in 2012 to oversee a unified system that provides services to school-age children through youth 24 years of age in a manner that supports academic success, reduces criminal involvement and is integrated, measurable and accountable.

The YDC consults with the 9 Federally Recognized Oregon Tribes through its partnerships with state tribal liaisons and tribal representatives on issues that better the lives of Oregon's children, youth and families. Respect of tribal ways and sovereignty are among the Youth Development Council's highest concerns when working with Oregon's tribal communities.

The Council, created on July 1, 2012, consists of no fewer than 15 members who are appointed by the Governor. The Council satisfies federal requirements for membership of a state advisory committee on juvenile justice, and includes tribal representation. The YDC membership includes tribal representation from Grand Ronde General Manager David Fullerton. The YDC also includes a member of the Klamath Tribes with tribal education and workforce experience, Brenda A. Frank.

With the passage of Senate Bill 586 in the 2015 Oregon Legislative Session, which broadened the age range oversight of the Council to extend through age 24, the Council hired a workforce policy analyst. The analyst has spent much of 2016 conducting a regional community engagement consultation process with tribes to determine gaps in programs and services for this age range, and propose state general funds to address those gaps for the 2017-2019 biennium. The funds would specifically be used to re-engage Opportunity Youth, those youth disengaged from school and the workforce, with education and/or career.

The executive director or deputy director attends all Education Cluster Government to Government meetings. The YDC's Juvenile Crime Prevention Manager and/or the Federal Compliance Monitor attend the Public Safety Cluster meetings. The YDC's Juvenile Crime Prevention Manager attends all Tribal Prevention meetings. The JJDP

Act Compliance Monitor offers services and consultation, when requested, to Tribal Law Enforcement regarding reporting and handling procedures for youth in custody.

Community Engagement Process

The Youth Development Council seeks to continually strengthen its relationships with the 9 Federally Recognized Tribes in Oregon by traveling to each of them in a Community Engagement Consultation process. In 2016, at the invitation of each the tribes, YDC staff visited and consulted to help identify gaps in services to older Opportunity Youth, ages 16-24 not in school and not working, and to discover innovative, culturally responsive programs that are working well. The YDC's Workforce Policy Analyst and other YDC staff have been leading this process with tribal partners and other communities around Oregon to determine needs of Opportunity Youth. This information is being compiled in a report to the Oregon Legislature and will be shared with tribal partners upon its release.

New Community Engagement Coordinator

In 2016, the Youth Development Council hired a Community Engagement Coordinator who offers consulting assistance to tribal partners on issues regarding the entire continuum of youth ages 6-24 who are on the trajectory to be disengaged – or are already disengaged – from education and future workforce opportunities. These youth might be at risk of disconnecting or having difficulty transitioning from middle school to high school. The Community Engagement Coordinator conducts in-person site visits to tribal partners who have been awarded *Youth & Community*, *Youth & Innovation*, *Youth & Gangs*, or *Youth & Juvenile Crime Prevention* grants. The position strengthens collaborative partnerships, and fosters learning of the power of Collective Impact with tribes across the state.

Tribal Listening Sessions

The Chief Education Office, along with all other Oregon education system partners, has been hosting Listening Sessions with tribes across Oregon. The Youth Development Council staff has attended and participated in all of these sessions.

Community Investment Tribal Projects: 2015-2017

Youth Development Council grant managers have continued offering technical assistance to tribal programs awarded across the state for the second round of biennial Community Investments. The 2015-2017 awards are now well into the final year of the biennial YDC Community Investments for three tiers of *Youth & Community Grants* and *Youth & Innovation Grants*.

The Cow Creek Band of Umpqua Indians' *Education and Workforce Center* has two awards, using evidence-based and Tribal Best Practices that are consistent with the science and practice of wellness, education, Native American culture and workforce development. Academic achievement and cultural knowledge are the two main components of the program. Relying on multiple disciplines, the program offers culturally appropriate and inter-generational activities that balance Western science and Native traditions. The grants allow for youth to participate in college preparatory activities including resume writing, one-on-one coaching, mock interviews, and afterschool tutoring for others.

Burns Paiute Tribe's *Engaging Connections to Education and Employment for Priority and Opportunity Youth* program collaborates with community impact partners such as the Prevention Department, Higher Education Program and School District for service design and implementation. The youth participants are offered workforce skills development opportunities through a pre- and post-workforce readiness survey, career assessment and interest survey and in-depth job readiness orientation and training. The goal is to employ six part-time employees between ages 16-20 every year to increase their workforce training and work experiences. The program targets both Opportunity youth and high-risk Priority Youth participants. Additionally, the program coordinates parent education group and individual classes, identifying gaps and needs for parents to be more involved in youth education.

The Warm Springs Tribe is implementing its *Youth & Innovation* grant for its ***Working with Tribal Legacies*** project, which is helping to document over 500 hours of audio archives to help build a language curriculum. Project leaders are digitizing and cataloging audio, video and hard copy documentation that is being used to develop a school-based curriculum of tribal language, culture, and history for tribal youth.

The Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians (CTCLUSI) have in place a *Youth & Innovation* grant for their ***Implementation of the Healing of the Canoe Curriculum***. During the summer, youth participated in canoe-based Culture Camp in preparation for the Canoe Journey. Youth participated in nature hikes, field

trips, arts & crafts, and a mini Canoe Journey. The ten days following the Culture Camp, youth finalized all the planning and shopping for the Canoe Journey. Participants left Coos Bay on July 21 and met up just north of Portland in Nisqually on August 2 with other Oregon tribes.

CTCLUSI has another grant as well: funds awarded from a *Youth & Community* Tier 3 grant for development of a **Youth Leadership Council**. The youth council engages 14-20 year-olds in leadership activities. This award allowed tribal youth to develop their youth leadership council aimed at serving local youth and other members of the community. The Youth Leadership Council has been meeting regularly, a steering committee has been formed, by-laws have been written, and youth have organized recruitment events during the summer to expand interest in the Youth Council. The youth council has also identified upcoming community service projects.

The Siletz Community's *Restorative Justice Project* uses a Tier 1 *Youth & Community* Grant for its continuing effort to combat drug and alcohol abuse. The *Peacemaking Circle* program in Siletz is the result of successful collaboration with a wide range of stakeholders. **The Confederated Tribes of Siletz Indians**, its Tribal Health Care Program and Department of Behavioral Health, Community Efforts Demonstrating the Ability to Rebuild and Restore (CEDARR), Siletz Tribal Council and Court, Lincoln Community Dispute Resolution, Lincoln County Health and Human Services and the Lincoln County Juvenile Department have come together to collaborate on the formation and operation of the Siletz Peacemaking Circle to provide a restorative, balanced approach to juvenile justice that also incorporates a culturally appropriate model.

Upcoming 2017-2019 Request for Applications

Beginning in mid-to-late January 2017, the YDC will release its 2017-2019 Request for Proposals for its Community Investments, including *Youth & Community* (three tiers of funding), *Youth & Innovation*, and *Youth & Gangs* funding. The YDC strongly encourages all tribes to apply. Among changes to this year's process, the Youth Development Council has implemented a Unified Systems' Approach, which emphasizes a Positive Youth Development (PYD) framework. Applicants are asked to demonstrate they are using Collective Impact methodology within the tribe itself, or with the tribal community and community partners outside the tribe.

Positive Youth Development approaches adhere to three key areas of program quality within a culturally-relevant context: Applicants demonstrate 1) youth program quality

principles; 2) trauma-informed practice, and 3) appropriate developmental relationships.

Juvenile Crime Prevention Programs

In addition to the Community Investments described above, each of the Nine Federally-Recognized Tribes receives a \$50,000 Juvenile Crime Prevention biennial grant through the Youth Development Council.

The goal of the Juvenile Crime Prevention (JCP) programs is to reduce juvenile arrests, reduce juvenile recidivism (new offenses by juvenile offenders) and reduce the need for beds in facilities operated by the Oregon Youth Authority. The Youth Development Council is responsible for approving county and tribal juvenile crime prevention plans and establishing guidelines for funding eligibility.

The tribal and county grantees are required to use JCP funds for services and activities for youth who have more than one of the following risk factors: antisocial behavior; poor family functioning or poor family support; school failure; substance abuse; or negative peer association; and are clearly demonstrating at-risk behaviors that have come to the attention of government or community agencies, schools or law enforcement and will lead to imminent or increased involvement in the juvenile justice system.

All tribal JCP-funded programs use the JCP risk assessment instrument to estimate the prevalence of risk and protective factors in the lives of youth referred to services. Youth served by the programs are later assessed either at six months or upon program completion to measure the change in both risk and protective factors. The programs are evaluated biannually by NPC Research to assess their effectiveness. The services provided by each tribe are evaluated separately based on the assessment data collected during a two year period. The evaluation for the 2013-2015 biennium was completed in August 2016. The last three biennia evaluations of tribal JCP programs showed consistent effectiveness of programs and improvement in outcomes for youth.

The YDC also administers federal funding dedicated to preventing delinquent behavior and improving the juvenile justice system. Additionally, the state passes through a tribal portion of the federal Formula Grant funds directly to the tribes. The allocation amounts are established by the U.S. Department of Justice. In 2016, the pass-through funds were used by the majority of the tribes to support the Tribal Youth Summer Camp hosted by Klamath Tribes, attended by youth from nearly all tribes in Oregon.

The YDC's Juvenile Crime Prevention Manager is working with each of the 9 Federally-Recognized Tribes to support local prevention services to reduce the numbers of Native American youth entering the county and state juvenile justice system. The YDC supports the work of the Tribal Best Practices Panel, whose purpose is to review and approve tribal practices submitted for review as Practice-Based Evidence Programs. The YDC's policy supports implementation of Tribal Best Practices that are rooted in Native American traditional culture and promote positive youth development, reinforce family and community connections, promote a healthy lifestyle and school engagement and prevent delinquent behavior.

The Tribal Prevention Quarterly meetings, jointly organized and hosted by the tribes, NARA, the Youth Development Council and Oregon Health Authority Office of Mental Health and Addictions, convene the Prevention Coordinators and JCP program staff from all tribes and state agencies and provide a forum to discuss issues, share concerns and accomplishments, receive training and technical assistance from YDC staff and contractors, and engage in a dialogue with county juvenile department directors and other state agencies. In 2016, the meetings were by the Confederated Tribes of Warm Springs, Burns Paiute Tribe and the Confederated Tribes of Siletz Indians. The last quarterly meeting of the year will be hosted by NARA on December 6, 2016. Additionally, the YDC sends bi-monthly updates on the status of JCP funds and programs to the Tribal Councils Chairs, Co-Chairs and JCP Coordinators.

JCP funds are often blended with MHA funds on a local level to support services and activities for Tribal youth. Each Tribe uses the funds in its own unique way. The YDC has been engaged in a concerted effort to improve outcomes for Native American and Tribal youth. In December 2016, the YDC will approve Tribal Juvenile Crime Prevention Guidelines for the 2017-2019 biennium. The guidelines will emphasize a Positive Youth Development approach, Tribal Best Practices, and building resiliency in youth as strategies to reduce and prevent crime and delinquency. Currently, funded Juvenile Crime Prevention programs and services vary by tribe depending on the community needs.

Juvenile Crime Prevention Tribal Programs

Burns Paiute Tribe

The Burns Paiute Tribe employs a .5 FTE Juvenile Crime Prevention Coordinator. The JCP Coordinator focuses on target youth between the ages of 10-17 years of age with multiple risk factors and those who have come to attention of

government/community agencies, schools or law enforcement. The position provides case management services, supervises probation agreements and court reports for all tribal court referrals. Additionally, the JCP Coordinator collaborates with the Harney County Juvenile Department to ensure joint effort exists at both Tribal and County level.

During this biennium, the evidence-based curriculum, 'Truthought,' is being integrated into the current program for youth with multiple risk factors. The JCP Coordinator coordinates with the Tribal Education Department to help implement the Youth Opportunity Work Program, a joint venture to increase workforce development for teens with multiple risk factors.

In partnership with Tribal Education, chronic absenteeism will be tracked by receiving and documenting absenteeism records from Harney County School District. To qualify for the Youth Opportunity Work Program, youth cannot have any unexcused absences from school.

Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians

Services are provided by the Tribe's Health and Human Services Division through its Family Services Program. The following prevention/intervention activities focus on tribal youth who have demonstrated at-risk behaviors that have come to the attention of tribal staff through tribal programs, community agencies, schools, or law enforcement:

- Youth Spring Break Camp
- Youth Culture Camps, and
Camp Ta Nae (in coordination with the Coquille Indian Tribe)
- Regular Prevention Activities
- Youth Activities
- Canoe Journeys, Kayak and/or Rafting Activities

The JCP prevention activities are spread out over the funding cycle to better provide services and accomplish objectives over the period: a weekly after school program; cultural activities as well as mentoring; and prevention activities that occur on a regular basis in a variety of locations throughout the tribe's five-county service area (Coos, Curry, Douglas, Lane, and Lincoln counties). Spring Break Camp takes place in March and Culture and Youth Camps in August. Gathering and cultural activities take place in various areas. The program utilizes Tribal Best Practices (TBP) along with Native Wellness and Healing of The Canoe (HOC) Curriculum.

Confederated Tribes of Grand Ronde

The tribe's vision is to be a tribal community known as a caring people, dedicated to the principles of honesty and integrity, building community, individual responsibility and self-sufficiency through personal empowerment, and responsible stewardship of human and natural resources, a community willing to act with courage in preserving tribal cultures and traditions for all future generations.

Factors such as disintegration in family management, tribal community norms that still make alcohol, drugs and tobacco widely available to Indian youth, low neighborhood attachment and economic deprivation have ravaged the people, families, and their culture. Today the tribal communities in the six county service areas are still feeling the effects of their traumatic history.

JCP Services are provided by tribal and community partners coordinated through the Tribal Youth Prevention Program, which support early intervention and sustained involvement and referral to other tribal programs. The Tribal Youth Prevention Program provides opportunities for positive involvement in the community and in family activities, such as:

- Weekly Family Tutoring Night
- After-School & Weekend Alcohol and Drug Free Activities:
 - Canoe Family
 - Prevention camps and activities
 - Culture Classes
- Sports/Recreational Skill Building Activities promoting healthy lifestyles
- Academic Skill Building Opportunities
- Leadership Skill Building Activities
- Parent Engagement Opportunities

Confederated Tribes of Siletz Indians

The Youth Service Team offers prevention, housing and education service to youth. Activities and services are provided on the Siletz reservation, Lincoln and Lane Counties, Salem and Portland areas:

- Sweat lodge and pipe ceremonies
- Bright Horizons therapeutic horseback riding
- Camp Intensity Teen Conference on healthy relationships and domestic violence
- Tribal Youth Education Employment
- Mount Hood Community Sundance Camp
- Rafting trips on Mackenzie River

- Weekly leadership classes at Siletz Valley School
- Monthly Youth Council meetings
- Run to the Rouge Celebration
- Liaison services and transition planning are provided for families and youth who are under the jurisdiction of county juvenile departments, Siletz Community Accountability Board, Oregon Youth Authority (OYA), the Department of Human Services (DHS), the Siletz Tribe's Indian Child Welfare Program, Looking Glass Youth Rehabilitation Center and Community Efforts Demonstrating the Ability to Rebuild and Restore (CEDARR). These services are also provided for those families participating in the multidisciplinary team, including the AOD Prevention Coordinator, cultural programs, Education Specialist, Tribal Housing and school staff.

Confederated Tribes of the Umatilla Indian Reservation

The JCP program is administered by the CTUIR Department of Children and Family Services. In partnership with Umatilla County Juvenile Department, the JCP funds support services provided by the *Lost and Found Youth Outreach* program. The *Lost and Found Outreach* provides outreach, mentoring, incentive, recreational activities, life skills and development opportunities, as well as skill building and support groups. *Lost & Found* encourages participation in the life of the tribe as often as possible. Native American adults who can enhance the participants' understanding and skills related to their Native American heritage are both encouraged and welcomed to participate. All activities and information have a pro-social, anti-gang perspective, thus encouraging and enhancing a youth's efforts to remain alcohol, drug and crime free. Some activities will be service-oriented in order to help foster a spirit of giving back for each youth.

Confederated Tribes of Warm Springs

The tribe utilizes Juvenile Crime Prevention funds to support the work of Aftercare/Outreach Juvenile Coordinators. The Aftercare Coordinator provides case management to youth referred to the program by the Warm Springs Community Counseling, Tribal Court, Juvenile Prosecutor's Office and 509J School District. The Aftercare Coordinator meets with youth in a school setting at Madras High School and Warm Springs Community Counseling implementing Red Road to Recovery and Futures for Children curricula. Warm Springs Juvenile Coordinators collaborate with Jefferson County Juvenile Probation staff working with local adolescents. Boys Circle, Night Wolves Prevention Hoop Camp, Sobriety Pow Wow, native crafts and other activities for youth and their families helps to prevent delinquent behavior and improve family functioning.

Coquille Indian Tribe

The Juvenile Crime Prevention funds support afterschool and summer activities for youth ages 10-17. The majority of young people who attend these programs are at a high risk for delinquency, behavioral issues and other negative outcomes.

The Afterschool Program partners with numerous organizations within and outside the tribe to assure the needs of the youth are identified early and there is an appropriate intervention. These partners include, but are not limited to: Coquille Indian Tribe Health and Community Centers, Education Department, Tribal Peace Giving Court (Tribal Best Practice), Tribal Council, Housing Authority, Tribal Elders, Tribal Police, Tribal Cultural Department, local mental health service providers, other Oregon Tribes and Tribes of the Pacific Northwest.

The Juvenile Services Coordinator/Prevention Specialist implements both Evidence Based Practices, i.e., mentoring programs, as well as Tribal Best Practices such as Talking Circles, Tribal Crafts, Traditional Food Gathering Events and the Tribal Peace Giving Court. Recent summer activities such as the Youth Corps Summer Employment program successfully mentored 15 youth and Teen/Tween Groups remained popular among the tribal youth.

Cow Creek Band of Umpqua Tribe of Indians

The strategies supported with JCP program funds are to identify behaviors and barriers related to situational factors that put juveniles at risk for offending and provide interventions that address the barriers, as well as social and environmental issues that feed into criminal behaviors.

Cow Creek Health and Wellness Center provides individual and family therapy for each client and client's family and makes referrals to appropriate services. Program participants learn life skills and positive coping skills and parenting skills. A special emphasis is on the strengthening of family relations.

The program utilizes the multidisciplinary team which is made up of Social Services Coordinator, Housing Coordinator, Cultural Educator, Behavioral Health Staff, Family Nurse Practitioner, Workforce Development Coordinator, and Education Coordinator. This team meets weekly for case consultation. The wraparound process aims to achieve positive outcomes by providing a structured, creative and individualized team planning process. The process incorporates all of the above services that a person is involved with to best meet the individual needs of the family. Additionally, the

wraparound plans are more holistic and culturally relevant than traditional care plans in that they are designed to meet the identified needs.

The Klamath Tribes

Tribal health and wellness is a high priority and programs are being designed to protect and preserve and enhance Klamath, Modoc, and Yahooskin traditional cultural values. Programs and projects are being developed to meet the social, spiritual, cultural, educational and health needs of the tribes.

The prevention team, a part of the Klamath Tribal Health & Family Service's Youth & Family Intervention Program, is committed to creating and implementing programs and services that will improve the wellness and education of youth and the community. A referral system is established and referrals are received primarily from Klamath County Schools, however they work closely with the Indian Education liaisons as well as Tribal Education to identify youth who may be a fit for JCP. Parental involvement is encouraged during the assessment phase. The goals include:

- Provide consistent skill-building groups using EBP American Indian Life Skills curriculum
- Provide opportunities to involve youth in structured/organized sports or activities, such as Basketball Camp and N7 Camp
- Encourage parent/guardian participation

On June 15-19, 2016, the Klamath Tribes hosted the 9 Tribes Youth Suicide Prevention Camp at Camp Pastor Mountain Lakes.

State-Tribal Public Safety Cluster

Youth Development Council (YDC) staff attend Public Safety Cluster quarterly to stay up-to-date on the challenges faced by tribal police and communities, including the collaborative work being done through inter-governmental agreements and legislation to address such challenges.

In 2016, there were three quarterly clusters held in which marijuana legalization, public safety training/hiring and funding opportunities were discussed to help address various needs in the tribal communities. The YDC offers competitive grants to tribal communities which help provide funding for juvenile crime prevention efforts, community engagement and workforce development for youth ages 6 – 24. The YDC also offers assistance to tribal police on federal best practices for handling custody over

delinquent youth, in accordance with the Juvenile Justice and Delinquency Prevention Act (JJDP A) of 2002 as amended.

The Youth Development Council continues one of its foundational tenets: to strengthen its collaboration with the Nine Federally Recognized Tribes in Oregon. We look forward to continuing to build upon this work with the tribes to improve the lives of Native American youth and their families.

Respectfully submitted,

A handwritten signature in cursive script that reads "Iris Bell". The signature is written in black ink and has a long, sweeping horizontal line extending to the right.

Iris Bell
Executive Director
Youth Development Council

For more information on this report, please contact iris.bell@state.or.us or at 503-378-6250.